EdVisions Strives to Be A National Leader of Learner-Centered Education

Dr. Lisa Snyder  | Executive Director

With a long history of supporting the start-up and ongoing development of dozens of successful schools, EdVisions is positioned to help schools and districts transform their practices to more personalized, empowering models of learning. To this end, EdVisions is currently seeking partners who wish to invest in the transformation of today’s schools with the goal of better preparing students for a global economy.

Recently, EdVisions has partnered with the Innovative Schools Network (ISN) to further both organizations’ shared mission of personalized learning. ISN, based in Madison, WI currently supports a network of more than 400 schools across the nation. Their national conference will be held April18-20 in Wisconsin Dells.

To assist schools in their inquiry into the research-based best practices that support learner-centered education, EdVisions has launched a research section on our website that details the practices and share successful models. The research can be found at edvisions.org/media-news/research-articles/ and includes research on authentic assessment, student-directed, project-based learning, teacher leadership and creating authentic learning communities.

In addition, EdVisions hosts a blog that regularly highlights learner-centered practices. Follow the blog at edvisions.org/media-news/blog/. EdVisions’ coaches also lead monthly video chats called Ed°Talks. For more information on attending a free coaching session, view the schedule at edvisions.org/media-news/edtalks/.

Introducing the new and improved Hope Survey! Read all about it on page 4!
TEACHER EMPOWERMENT, STUDENT CHOICE, AND EQUITY IN SCHOOL DISTRICTS:
A Non-Bureaucratic Alternative for School Organization and Accountability

Dr. Charles M. Reigeluth | Indiana University

“IT’s time to admit that public education operates like a planned economy, a bureaucratic system in which ... there are few incentives for innovation and productivity. It’s no surprise that our school system doesn’t improve ... .”

– Albert Shanker, former president of the American Federation of Teachers

THE PROBLEM
There is a great deal of contention in public education around vouchers, choice, accountability systems, teacher quality, equity, and quality of education. Some of the concerns include:

- There is much disagreement between people who want more competition in education and those who want more equity.
- There is much disagreement between people who want more accountability and those who want more autonomy and flexibility for educators.
- Teachers are treated more like assembly line workers than professionals.
- Teachers are given responsibility without authority – they are disempowered, having little control over resources and little control over who they work with.
- Teachers feel undervalued and overworked and often leave the profession early.
- There is a severe shortage of excellent teachers.
- Bureaucratic (top-down) accountability systems (e.g., high-stakes testing) are not delivering wide-ranging improvements in student learning and have negative side effects.
- Bureaucracy is rigid, not responsive to the needs of students, teachers, or parents.
- Bureaucracy is expensive.
- Bureaucracy impedes innovation and flexibility.
- Students and parents have little choice of school, let alone teacher.
- Many slower learners are being left behind, while many faster learners are being held back from learning up to their potential.

These contentious problems may seem overwhelming and insurmountable, yet we propose there is a very feasible and affordable solution – one that creates common ground between the warring factions.

The current paradigm of education is dominated by top-down, bureaucratic decision-making structures, a focus on compliance (i.e., disempowerment of both teachers and students), rigidity, senority, political influence, and little-to-no choice for students or teachers.

In this report, we propose a fundamentally different organizational structure and decision-making system that bridge the divide between those who want more competition and those who want more equity, diversity, and professionalism in education. Key features of this system, described below, include small teacher-led schools, choice for students and teachers, greater equity, improved accountability to those who matter most, greater incentives for excellence and innovation, and stronger relationships between teachers and parents and other community members.

TOWARD THE SOLUTION
Building on work by Reigeluth and Karnopp (2013), we propose 12 principles for an educational system that addresses the problems listed above. These principles are organized into four themes: 1) schools as “firms”, 2) district administrative system as servant, not master, 3) district and state governance structures that serve rather than control, and 4) other possible structures. These principles are offered not as THE solution, but as a starting point for conversations about the design of alternative solutions.

1. SCHOOLS AS “FIRMS”
Professionals in most walks of life organize into “firms,” such as those for architecture, accounting, and law. They run their firms, including all managerial decisions. Those firms tend to be small, avoiding the need for expensive bureaucracy. The professionals are not only responsible, but also empowered, to serve the best interests of their clients. Could such an organizational structure work in public education?

In fact, it is already working in public education. The Minnesota New Country School was established in Henderson, MN, in 1994 by about 10 teachers who wanted to collectively run their own school. They were able to do so as a public charter school, but such a school could become the norm within public school districts, with some restructuring of the district. The survival of the Minnesota New Country School depends on attracting enough students, just as an architectural firm depends on attracting enough clients. The teachers choose their leader (usually called a director or lead teacher rather than principal), who is also primarily a teacher, but most of the management is done by the teachers in various committees (personnel, finance, curriculum & standards, operations, public relations, and a few others), sometimes with the help of an administrator whom the teachers hire. (With educational firms located within a restricted school district, the central office could be contracted by the firm to carry out many of these functions.) This school (and many others in the EdVisions network) is a professional model of teaching, rather than a supervisory (labor-management) model. This school was recognized as one of the top eight charter schools in the country by the US Department of Education, Office of Innovation and Improvement, in 2006.

This teacher-led-school approach was so successful that Ted Koldorsie of EducationEvolving and Barnett Berry of the Center for Teaching Quality created the Teacher-Powered School Initiative in 2014 (see teacherpowered.org). This initiative helps schools to form or convert into ones that are collaboratively designed and run by teachers. As of 2016, there were more than 90 teacher-powered schools in 18 states, and another 30 were under development (Berry & Ferris-Berg, 2016). More than half of these schools are in school districts.

Some of the major features of this professional kind of organizational structure are:

- Teachers have the authority as well as responsibility to best meet each of their students’ individual. Their authority includes the power to set the mission of their school, build a structure that supports their mission, and allocate resources as needed to fulfill the mission.
- Teachers can decide which other teachers to work with.
- Teachers are accountable directly to their individual students and their parents (choice-based accountability), rather than indirectly to them through a bureaucracy and elected officials (bureaucracy-based accountability).
- Flexibility and innovation are not impeded by an expensive, slow bureaucracy.
- Students and parents choose not only a school, but also a teacher. They are public schools, so they cannot charge any tuition or decide who to admit, so all students have equal access.

This article continues on page 8
The Hope Survey gets an update!

Mary Moening, Office Manager | Dr. Steven Rippe, Director of the Hope Survey

EdVisions is very excited to share the next generation of the Hope Survey with significant updates to our Hope Survey website, including a brand new logo!

The Hope Survey is now

There will be increased security and functionality on the site, improved reporting and additional options to work with your data. The site itself will have a new design that will be easier to navigate. Built into the website will include options for specialty reports, customized interventions and professional development.

The new site will be launched in April and should not impact any schools administering the Hope Survey this spring. If you are NEW to the Hope Survey and want to get started this spring, please contact EdVisions to receive the 2017-18 discount (start-up fees are waived) and you can get your school started. ALL students will take the survey initially and moving forward only NEW students will take the “new student” survey when they enroll in your school. Each spring ALL students will again take the “ongoing” version to provide results that compare to prior years.

There will be new prompts provided throughout the survey to help students focus on why their feedback is important in the process of measuring the hope and engagement at their school. Schools will also be able to better see how their school ranks with national norms.

In addition to the Student Survey that has been in use nationally for the past ten years, EdVisions is preparing to launch an Adult Survey that measures:

- Hope
- Teacher Autonomy
- Teacher Efficacy
- Collective Efficacy
- Engagement
- Job Satisfaction
- Outside Influences

The Adult Survey will allow input from ALL staff (not just teachers) as all adults in a school have some impact on students. Staff members responses will remain anonymous and only aggregate results will be compiled.

Curious about the Hope Survey?

Join our monthly ‘Coffee Talk’ video chat series for a chance to learn how the Hope Survey can provide critical feedback on learner agency in order to accelerate the engagement and learning happening at your school!

Ask questions, or just listen to the discussion being held by educators currently using it in their schools. It’s a great opportunity for anyone who is interested in administering the Hope Survey to their students in the future.

Mark your calendar

From 2:30-3:30 PM CST:

April 19
May 17
June 21

For the latest on the next Coffee Talk and instructions to connect to the video, visit: edvisions.org/edtalks/

EdTalks & edio

Coming up on April 18 at 2:30 pm CST, EdVisions will be hosting our next EdTalk with Mike Hourahine, CEO of Edio - the new PBL management platform. We will be live from the 2018 ISN National Conference in the Wisconsin Dells - tune in for an update on what’s new and trending in education innovation!

Bookmark this link to join the video conference: zoom.us/j/29523428.
Find more information and the dates of future EdTalks at edvisions.org/edtalks.

Reform Education

Dr. Ron Newell | Director of Assessment

Since the 1960s there have been many attempts to reform education; curricular changes, new approaches toward teaching reading and math, teacher preparation, programs for the disadvantaged, different instructional approaches, new technologies introduced, and so on. Yet little has changed. Why? They failed because they took into consideration the one thing that has yet to change; a new definition of learning.

What is learning? What is to be learned? In another article I made mention of the need for educators to reach beyond merely knowing arcane facts and skills to transformational learning. I equate transformational learning with productive learning, and it is still either misunderstood or ignored. Learning needs to be carried beyond knowing what our parents and grandparents knew. True transformational learning is about changing the habits, the mindset, the will of a person in order that they fulfill their potential and become an asset to society.

Skill in relationships and monitoring one’s own behavior have been considered as attributes a student ought to already have when coming to school. They are not considered to be attributes a school setting can add to a student’s repertoire. The same can be said for curiosity, determination, and creativity. Social-emotional goals have become fashionable, but still serve as means rather than ends. In other words, skill in relationships, curiosity, creativity, etc., are to be stimulated in order to pass courses and get good test scores. Yet they ought to be meaningful ends in themselves. And they are achievable, as schools following the EdVisions’ model have repeatedly shown.

When a school, or system, if one can be so bold, states as goals attributes such as hope, self-directed learning, collaboration and interaction, problem-solving, and the ability to monitor one’s own emotional state, then true educational reform can and will occur. But not when the same concept of rigor is repeatedly placed at the forefront of the public’s consciousness, and remains the primary way in which schools are graded and funded.

It remains a continual puzzle why schools that do not rate highly on a state’s measuring systems still have high ratings among parents and students. That happiness, positive relationships, enjoyment of learning, safety, emotional engagement, and so forth, are placed above rigor by parents and students ought to tell us something. Education is about “passing life” and not simply “passing tests.” Finding a way to assess positive growth in dispositions ought to be as much of a policy endeavor as changing how teachers organize and how schools are created. It is not enough to create more schools that simply have the same outcomes (but better) as the old schools. Why bother? Why not transformative, productive learning?

Until education systems change their concept of what learning is, what learning is truly productive, we will continue to have learning fads that go away as fast as they come. True systemic reform will always be another decade away, the proverbial carrot at the end of the stick. We at EdVisions attempt not only to change how and what students learn, how teachers teach, and how teachers organize, but also attempt to illustrate that different outcomes do not mean weaker outcomes – that transformational learning is a positive, productive path, and worthy of regard.
Improving Assessment

Dr. Nancy Allen Mastro

With diploma in hand, a vast majority of college graduates believe they are ready for the workplace. Hiring managers disagree, however. They routinely report that essential communication skills such as writing and speaking, teamwork, critical and analytical thinking, decision making, and the ability to locate, organize, and evaluate information are lacking (Hart Research Associates, pages 11-12). The readiness level of high school graduates is equally concerning. Whether they enter the workforce or enroll directly in postsecondary study, missing is an overarching ability to integrate their thinking in a specific context and apply the appropriate skills for the task at hand.

High school and college graduates’ demonstration of what they know and are able to do is largely based on their experience in school. Home life matters, to be sure; as does individual drive and determination, but if school is not giving them a compelling reason to think and act critically in regard to what they are learning, why should we expect them to perform differently in larger life contexts?

We need to take a much broader view in terms of how we ask students to show what they know and demonstrate what they can do. In an age of over-testing and misguided dependence on standardized scores as the primary gauge of academic proficiency, our teaching roots call us back to more authentic assessments, which begin with authentic learning.

In an authentic learning task, students wrestle with schoolwork that is rich in complexity and high on relevance; assignments are important to them personally. Good examples include things like projects, field studies, essays and position papers, which begin with authentic learning.

“Surprisingly, it’s more difficult now to get kids engaged learner. “Surprisingly, it’s more difficult now to get kids interested in compared to what we’ve seen in years past. As they go into ninth and tenth grade, we have them do mini-projects and a lot of smaller, exploration projects so they learn what they might be interested in. As they go into ninth and tenth grade, we have them do one or two longer-term projects per quarter.” This sequence gradually prepares students for the expectations of their senior year. Students at the school are opening a coffee shop and recently started a daycare service for dogs. Becker is optimistic. “We hope they will learn real-life, hands-on application in things that really matter in kids’ lives.”

The school environment and student attitudes toward school also play a significant role in leading students to be integrated thinkers. Students do better when schools do an effective job creating an atmosphere where student agency is fostered and students feel a deep and secure sense of belonging. Successful schools do not leave this to chance and are intentional in understanding students’ perceptions so they can determine what they can do to grow strong, self-directed, capable learners.

The Hope Survey is one of many inventories available to assess the school environment and gauge the feelings of students within that environment. Used by EdVisions to help schools measures student perceptions of autonomy, hope, academic press, belongingness, and goal orientation, data gives staff insights into students’ level of engagement and their dispositions toward achievement. According to Dr. Ron Newell, Director of Assessment at EdVisions, the Hope Survey can be a powerful tool for schools that want to foster a culture that positions students for success well beyond the classroom. “There is so much for schools to understand about themselves. Schools really can increase hope for students,” he says (personal communication, November 30, 2017). With data in hand, schools are able to zero in on the total culture and devise strategies to improve student perceptions about self and school.

The primary vehicle to channel improvement efforts is through advisories, which are foundational to supporting students. Dr. Newell believes a robust advisory system is a central component of any improvement effort because advisories have proven to work best for cultivating engagement and goal setting. “The Hope Survey is a good perch in terms of how successful students think they can be. Having goals helps people’s hope to continue to grow. When we help students set goals, as in a personalized learning plan, this helps them to become goal-oriented. They have decisions they need to make, and when they make decisions they become self-directed. These are the ‘learning to learn skills.’ That’s what life’s about, and that’s what we’re trying to teach kids to be about.” He reflects that when schools implement the kinds of strategies that EdVisions helps them target, they see improvement.

Real-world learning, authentic assessments, robust data, goal setting for students, and regular feedback on progress are just a few of the things that are needed to change the narrative on how well graduates fare in the workplace, no matter when they enter it. “We won’t get to authentic learning if we aren’t measuring it,” says Dr. Newell. “If people see the necessity for authentic outcomes, they’ll see the need for authentic learning.” He, like many educators, hopes that legislators will begin to see the importance of authentic outcomes. “It can’t just be about tests – they aren’t authentic. They are not a bad thing, he reasons, “but they are not the end-all.”

If you’d like further information on authentic assessments and how EdVisions can support you, or if you’d like information on how to utilize the Hope Survey to improve student outcomes, please contact Dr. Ron Newell ronnewell@edvisions.org. He can also be reached at 507-317-2223.

References

Space is still available in our Spring Immersion Learning Visits. Go behind the scenes of MNCS, Avalon, or Northwest Passage and see what makes these innovative schools so successful at transforming students’ lives. Visit edvisions.org/events for more info.

Upcoming dates:
Northwest Passage: Friday, May 4
MNCS: Tuesday, May 8
Avalon: Monday, May 7

It’s not too late!
But “the devil is in the details,” as they say. And teacher-led schools are relatively new. So how are they likely to evolve, or more importantly, how should they evolve, to best serve their students, parents, and community? We offer the following three principles for educators and all other educational stakeholders to consider.

PRINCIPLE 1: SMALL TEACHER-LED SCHOOLS

Teachers run their small schools, including hiring, firing, budgeting, and other managerial decisions.

In architecture and law, professionals run their own firms. In a similar way, teachers in this new organizational structure for education own and run their public schools – within a school district. Teachers band together at any time to create small schools, typically three to twelve teachers each, that are licensed (or chartered) by the school district and rent space from the school district. Teachers can choose their focus area and run their public schools – within a school district (with some requirements, to ensure much greater equity than is typical in public schools today) and is not controlled by the district office.

Facilities. In larger traditional school buildings, each edfirm rents a wing or floor of the building from the district and typically shares some facilities, such as the gym, library, and cafeteria. Anywhere from one to 20 edfirms are located in a single building, depending on its size. New educational buildings have a very different design that places shared facilities in a central area, like the hub of a wheel, surrounded by edfirms on each spoke of the wheel.

Staff. An edfirm may have some teachers who are “partners” and others who are “earning their stripes,” so to speak, as in law firms. The teachers may also choose to hire teacher interns, teacher assistants, other staff, and volunteers of various kinds. The teachers have full responsibility for the success of their edfirm and a high level of authority for meeting that responsibility.

Teacher choice. A teacher can try to move to a different edfirm at any time, and teachers can choose their focus area and the developmental level of their students. (A developmental level typically spans three or four years in a child’s life.) The new system removes these decisions from the bureaucracy-based decision-making process. Also, the teachers in an edfirm may decide that each teacher’s pay will vary in part according to the number of students each has. Teachers who want a lighter load could be allowed to choose the number of their students, recognizing that opting for fewer students will reduce their salary.

Autonomy. The teachers in an edfirm have full authority to decide how they spend their revenue, including the amount of space they rent from the school district, the nature and amount of learning resources they buy or rent, and the number and types of staff they hire. In this regard, edfirms are much like a public charter school or private school, but are “owned” by the teachers (instead of a board of trustees) and are licensed by a school district.

Advisory board. Each edfirm has an advisory board made up primarily of their students’ parents but may also include community members who are committed to education. The board is made up of volunteers who are either appointed by the teachers or elected by the parents. The board provides advice and assistance to the edfirm.

PRINCIPLE 2: CHOICE FOR STUDENTS AND PARENTS – WITH GREATER EQUITY

No school can turn students away or charge extra.

When a student is about to enter a new developmental level, the student or her parent requests, in order of preference, their rank-ordered choice of three teachers, which could be in the same or different edfirms. Alternatively, the choice could be among edfirms (which are far more diverse than current schools), with the edfirm assigning the student to a teacher. An independent Family Support Agency (described under Principle 6, “Administrative Structures”) provides information and assistance to parents to help them make the best decision for each child, or to make it for them if they don’t care, thereby enhancing equity. Student choices are made with the understanding that different kinds of teachers (and edfirms) are better for different kinds of students. With several edfirms in a single school building, parents and students have choice without needing to leave their neighborhood school. Furthermore, teachers give students and their parents some choice about what to learn and how to learn it, to develop students’ unique talents and interests, as well as their self-directed learning skills.

Quality vs. popularity. The Family Support Agency helps to keep this system of student choice and incentive bonuses (described under Principle 3) from being a popularity contest by providing Consumer Reports style ratings on all products of project based learning.

In the new system, the students and parents have choice. Students and parents have choice without needing to leave their neighborhood school. Furthermore, teachers give students and their parents some choice about what to learn and how to learn it, to develop students’ unique talents and interests, as well as their self-directed learning skills.

Quality vs. popularity. The Family Support Agency helps to keep this system of student choice and incentive bonuses (described under Principle 3) from being a popularity contest by providing Consumer Reports style ratings on all products of project based learning.

This article continues on page 10

Visitors from Resilience Charter School traveled to Minnesota New Country School last month and got to see some of the awesome student sculptures that are produced in their metal shop. Always cool to see what students can make with the right tools!

Getting Immersed in the EdVisions Model

The team from Resilience Charter School in Gainesville, Florida joined us for an immersion experience at Avalon and Minnesota New Country Schools.

At Avalon School, the visitors were able to interact with various staff throughout the day to have conversation, observe and have questions answered. They also had the opportunity to shadow students and experience part of the day in the life of an Avalorian. Some examples of things that the Resilience team observed were how to integrate STEM and project based learning, advisory and the project process. We were fortunate to be visiting on a day where students were presenting their projects, so we were able to see some products of project based learning.

It was Experience Week at Minnesota New Country School, so the advisory rooms were quiet as many of the students were out in the field doing things like tapping trees for maple syrup or on a civil rights trip to New Orleans and back. We were hosted at the school by Dee Thomas, one of the founding practitioners of the EdVisions model. The team was able to observe some seminars that were being held at the school, have logistical questions answered about everything from hiring to school day schedule and participate in a simulated project finalization that was facilitated by Dee.

Thank you to Avalon and Minnesota New Country School staff and students for hosting us for these amazing immersion experiences.
TEACHER EMPOWERMENT continued from pg 8

PRINCIPLE 3. INNOVATION AND INCENTIVES
BETTER EDFIRMS RECEIVE RESOURCES TO GROW, WHILE WORSE ONES FADE AWAY.

The higher the demand for an edfirm's teachers (i.e., the weight-
ed average number of first-, second-, and third-choice requests
by students), the higher the incentive bonus an edfirm receives from
the state (as a percentage of its per-student revenues). This provides
an incentive for teachers in an edfirm to help each other improve,
to innovate, and to adapt to the ever-evolving educa-
tional needs of their community.

Teachers lead. The incentive bonus is a pool of money the teach-
ers collectively decide what to do with. For example, they could
purchase more learning resources to improve the quality of
education and/or leverage teacher time. Or they could choose
to hire more assistants or other support staff, allowing high-de-
mand edfirms to mentor assistant teachers to eventually become
members of the district’s pool of experienced teachers from
which students can choose, and also providing a way for suc-
cessful edfirms to take on more students. Or the teachers could
choose to put a certain percentage of the incentive bonus to
pay its teachers more (and reduce the rate of teacher turnover
that hurts students); as happens in other professions where the
more successful professionals get to charge their clients more. A
teacher’s income is no longer based on seniority but on perfor-
mance as perceived collectively by one’s colleagues in the ed-
firm. Teachers can also decide to move to a different edfirm, even
in a different school district, without the current problem of losing
seniority. This provides much greater choice for teachers.

Non-bureaucratic decision making. Conversely, low demand for
an edfirm reduces its enrollment and revenue, thereby forcing it
to reduce the number of teachers or their incomes, much like an
architectural or law firm would do. Ineffective teachers, therefore,
do not receive a full salary and might decide that teaching is not
the best career for them. This decision is made by the teacher
and his or her fellow teachers in the edfirm, precipitated by the
choices of students/parents, rather than through a contentious
process between the administration and the teachers’ union. This
non-bureaucratic decision-making system combines the benefits
of competition among edfirms (providing incentives for excel-
lence and responsiveness to the community’s diverse and chang-
ing needs and wants) and cooperation within each edfirm (pro-
viding support and encouragement among teachers) to make
better and quicker decisions at a significantly lower cost.

New edfirms. Incubation policies encourage the formation of
new edfirms. If a group of teachers solicits enough parent sig-
natures to support creation of a new edfirm, the districts Edfirm
Support Agency supports its creation with a grant for start-up
funds and expertise to plan and start operations. This agency
is described in greater detail under Principle 5, “Administrative
Structures.”

Continuous renewal. Our current educational system is high-
ly resistant to change, making a crisis necessary for significant
to change. To prevent the new system from being equally
resistant to change, it must be a self-adjusting learning organiza-
tion in which crises are minimized because change is continuous.
Teachers are in charge of adapting their practices to the chang-
ing educational needs of the community and students – for them
to survive – rather than administrators and politicians controlling
the changes. However, the school district can adopt certain pol-
cies to ensure that the edfirms live up to community (and state)
values.

2. DISTRICT ADMINISTRATIVE SYSTEM AS SERVANT

The district-wide administrative system serves a dramatically dif-
ferent role than is typical today. Thus, it has a very different struc-
ture, as reflected in the following three principles.

PRINCIPLE 4. THE DISTRICT ADMINISTRATIVE SYSTEM
THIS SYSTEM SERVES THE EDFIRMS, RATHER THAN CON-
TROLLING THEM.

The district administrative system is designed to support rather
than to control, so it receives most of its budget from the edfirms,
rather than the other way around. The edfirms buy its services,
though it typically must compete with outside vendors to offer
those services, including government bodies such as county of-
fices (e.g., for transportation, facilities, purchasing, etc.). There is
still a superintendent, and the district office provides a variety of
support services to the edfirms and to students, primarily through
the Edfirm Support Agency and the Family Support Agency.

PRINCIPLE 5. SUPPORT SERVICES FOR EDFIRMS
THE DISTRICT’S EDFIRM SUPPORT AGENCY (ESA) SERVES
THREE ROLES.

Landlord. First, the ESA serves as landlord for all edfirms and
manages and maintains all common facilities in each building:
cafeteria, library, gymnasium, etc. The budget for this role comes
solely from fees paid by each edfirm.

Support services. Second, the ESA may be contracted by each
edfirm to provide such support services as financial and account-
ing, purchasing, janitorial, transportation, special education,
technology support, family services, and coordination with com-
munity organizations, such as health and sports.

These services may be:
- Provided by ESA personnel
- Outsourced to private or nonprofit contractors by the ESA

The budget for this role also comes solely from fees paid by each
edfirm.

Incubation and enforcement. Third, the ESA supports the incu-
bation of new edfirms and enforces the small number of district
policies and regulations (adopted by the district school board)
for all edfirms.

The budget for this role comes from either the state (based on
student enrollment districtwide) or from local taxes, depending
on the policy adopted by the state regarding this.

PRINCIPLE 6. SUPPORT SERVICES FOR STUDENTS
THE DISTRICT’S FAMILY SUPPORT AGENCY (FSA) SERVES
TWO ROLES.

Student placement. First, the FSA is a placement counseling ser-
dvice for matching students with teachers (or edfirms). It provides
diagnostic testing and interviews with students to help parents
make the best decisions when choosing teachers and edfirms —
and to actually make the choices for parents who don’t want to
participate in this process. This assistance helps to break the
cycle of poverty by ensuring that all students are well-matched
with a teacher.

Information collection and dissemination. Second, the FSA
serves as a Consumer Reports type of service for collecting
and disseminating information about the performance of all the
district’s edfirms, their teachers, buildings, and support service
providers. Comprehensive measures of performance for each of
those are prepared by the FSA (often with help from the state
department of education) and are available to parents and stu-
dents. User ratings are also maintained to further help students
and parents make good choices. Of course, teachers in the ed-
firms and learning centers also have access to this information,
so they can make improvements.

The FSA’s budget comes directly from the state and is based on
the number of students it serves. This keeps it independent and
unbiased.

3. GOVERNANCE STRUCTURES

On both the local and state levels of governance, the new struc-
ture differs from the current, top-down, bureaucratic system, as
indicated by the next three principles.

PRINCIPLE 7. DISTRICT GOVERNANCE SYSTEM
THE DISTRICT GOVERNANCE SYSTEM SUPPORTS THE EDF-
IRMS, RATHER THAN CONTROLLING THEM.
TEACHER EMPOWERMENT continued from pg 11

Standards, policies, and regulations. Unlike the current setup, the district board does not micro-manage and control the affairs of the educational system. The choice-driven decision-making system assumes that function. The district school board sets and monitors the attainment of community standards, and it establishes a small number of policies and regulations that ensure the choice-driven decision-making system promotes equity, diversity, excellence, and other community values. A non-profit charter school authorizer in Minnesota called Innovative Quality Schools (see https://iqsmn.org) provides a good example of how this kind of school district could operate.

Dispute adjudication. The district board also manages a Citi- zen Review Board that adjudicates disputes among stakeholders (teachers, parents, students, edfirms, and other service providers) and protects the rights of disadvantaged students. A state-level review board is in place for cases that the district boards cannot resolve.

PRINCIPLE 8. STATE GOVERNMENT SYSTEM
THE STATE GOVERNMENT SYSTEM SUPPORTS THE LOCAL DISTRICTS, RATHER THAN CONTROLLING THEM.

State standards and tests. The state board of education and department of education set statewide standards and monitor their attainment. Relatively few standards are required – that decision is left mostly to the choice-based decision-making system. And the department no longer dictates how or when the required standards are to be mastered. It also no longer requires state tests.

State policies and regulations. The state school board and department of education establish policies and regulations that ensure the choice-driven decision-making system promotes equity, diversity, excellence, and other state values, as a kind of check-and-balance on local values.

Support. The department of education provides consultants and manages networks to help school districts (ESAs and FSAIs) to do a better job of supporting edfirms and families.

Research & development. Finally, the state department of education supports research and development to help edfirms, ESAs, and FSAs improve their practices and to provide them with better educational tools and resources.

PRINCIPLE 9. EDUCATIONAL FINANCE SYSTEM
THE STATE PROVIDES AN EQUITABLE REVENUE COLLECTION AND DISTRIBUTION SYSTEM.

Property taxes are the most regressive way to support public education. In the current systems, lower-income people end up paying a larger proportion of their income to school taxes, and communities with fewer businesses are at a disadvantage. However, state income tax revenues fluctuate considerably from economic expansion to recession, and the periodic huge budget cutbacks have a strongly negative effect on schools.

Income tax option. One solution is to fund education with a dedicated portion of the state income tax, but this approach would require creating a reserve representing a certain percent of the annual education budget during years of economic expansion, to be used to maintain the education budget during years of reduced tax revenues. Perhaps a 10-year budget could be projected for public schools that builds in an adjustment for student population and inflation. Then identity a metric for strength of the state economy to automatically determine when the state budget should allocate money to the reserve, and how much; so that the state budget can be planned accordingly.

Property tax option. An alternative solution is to use property taxes to fund education, but to set local school tax rates on a sliding scale, so less expensive single-family dwellings and less-expensive apartment buildings are charged a lower tax rate. However, this does not address the inequities inherent in some communities being poorer than others or having fewer business- es that pay school property taxes. State income tax could be used to even out such inequities.

Hybrid option. The new system must find a revenue stream that is both more stable throughout the economic cycle and more equitable across communities of differing means to support it. Per- haps some combination of the two options just described would be the optimal design. Minnesota has developed an interesting system that entails districts collecting a uniform percentage of their wealth (say, 1.25% of property market values) for education and, whatever that rate raised in dollars, for the state to pay the balance up to a per-pupil amount deemed appropriate. In addition, Minnesota adopted an innovative tax-base sharing program that “has narrowed significantly the disparity in commercial-industrial valuations per capita” (Kcilidin, 2018, p. 89).

Revenue distribution. Another issue is how the revenues are distributed. Several mechanisms are needed. First is that mon- ey goes directly from the state to each edfirm (bypassing the district board) through a formula based on the number of its stu- dents, the age of each student, any special needs each student may have, and a supplement for socio-economically disadvan-
taged students. Second is money that goes directly to the ESA for its third role – incubating new edfirms and enforcing regulations on all edfirms – through a formula based on the number of students in the district. Third is money that goes directly to the FSA for its placement counseling service and Consumer Reports-type service, again through a formula based on the number of students in the district. Fourth is money that goes directly to the district school board for the board, superintendent, and perhaps one or two staff members, depending on the size of the district.

4. OTHER POSSIBLE STRUCTURES
The above-described structures are foundational to improving teach- er empowerment, student choice, equity, accountability, and innova- tion in an educational system. However, there are at least three addi- tional structures that could further enhance this new kind of system: learning centers, collaboration with family service systems, and the concept of a learning cooperative.

PRINCIPLE 10: LEARNING CENTERS
Some learning resources may be too expensive or used too infre- quently for an edfirm to be able to afford. One solution is for students in all edfirms to have access to various learning centers. A learning center provides instruction in a focus area, which might be any of the following and more:
- A traditional discipline-oriented area such as biology
- A cross-disciplinary thematic area such as pollution or cities
- An intellectual area such as philosophy
- A technical area such as automobile maintenance and repair

In all cases, centers integrate instruction on basic skills and high- er-order thinking skills into the focus-area instruction, and the ed- firm teacher helps each student put together parts of their personal learning plan that represent a good progression for acquiring skills and meeting required or desired standards through activities in the learning center as well as in their own edfirm.

Differences by developmental level. At lower developmental levels, learning centers are seldom used, but a teacher’s “home room” (which could be a defined area within a larger space) contains mini learning centers, as in Montessori Schools. At higher developmental levels in places where there are several edfirms, learning centers operate independently of edfirms.

Passes. Every few months students receive a certain number of passes that entitle them to use any learning centers of their choice; and students can earn additional passes. The number of passes varies with developmental level, and edfirms that issue fewer passes have more resource money to put into their own learning centers. Therefore, as a general rule, the older the child, the more the child uses the centers.

Choice and budgets. Budgets for learning centers are based on the number of students served (the number of passes tallied, giving learning centers considerable incentive to attract students and satisfy edfirm teachers’ needs. This means that a combination of competi- tion among learning centers and cooperation within a center exists to maximize performance.

Innovation and change. As in retail businesses, competition pres- sure learning centers to adjust their offerings to meet the changing needs of students and their edfirms. Learning centers spring up and die off on a regular basis, like stores in a mall. Incubation policies and resources encourage the formation of new learning centers to support a continuous renewal process.

Types of centers. We envision three types of learning centers:
- “Shopping mall” centers are centrally located facilities with many learning centers, like stores in a mall, ranging from a one-person “craft shop” operation to a regional or national. They offer powerful learning environments that incorporate a range of resources — from hands-on materials to web-based multimedia learning environments.
- Community centers are located in community settings, such as museums, zoos, and these centers bring in extra income and tax breaks for their sponsors to support the learning center activities, and they offer students important learning resources in real-world settings.
- Mobile centers travel from one school building to another and even from one community to They are found mostly in low pop- ulation areas and for particularly expensive learning resources, such as an electron microscope or a mass spectrometer.

Cooperative arrangements are made so children may use learning centers located in other school districts, like the Challenger Learn- ing Center in the Indianapolis Metropolitan School District of Decatur Township.

Staffing. Learning centers are staffed by certified teachers and tech- nical and creative experts as well as parents and community members as volunteers.

The Edfirm Support Agency could implement this concept.

PRINCIPLE 11: COLLABORATION WITH SOCIAL SERVICE SYSTEMS
Family services are more important than ever in modern society. Raising children is more difficult in this age of complexity. Everything from installing a child car seat correctly and monitoring your child’s use of the Internet to avoiding child predators and promoting good nutrition and exercise weighs heavily on many parents who also are typically working full time, volunteering with their children’s activi- ties, and trying to carve out a little time for themselves, friends, and each other. Also, with so many conflicting opinions, expectations, and studies about raising children, parents increasingly need a reliable source of information, someone to turn to with questions about par-
entering, health services, and much more. To meet the real needs of students in this increasingly complex and dangerous world, school systems should be thought of more broadly as systems of learning and human development, so social service agencies and schools need to collaborate more than ever before.

Social services. The new system integrates social services on all levels. The first level is for newborns through five-year-old children and their families. The Independence (MD) School District has implemented such a collaboration for students and their families. The new system also integrates a full range of family services for older children and their families, including health-care, parent education, counseling, childcare services for working parents, and family literacy efforts.

The school is the one place in a community with which a majority of families associate for an extended period of time. This new or-

PRINCIPLE 12: A LEARNING COOPERATIVE

Many people over the age of 18 in a community still need the level of education that the public schools offer. To the extent that the edfirms and learning centers can offer them such education, the better off the community as a whole will be. Therefore, each edfirm and each learning center could serve as a community learning hub that functions as a learning destination for all members of its community. But how could edfirms afford to do this?

Volunteer for credits. Individuals over the age of 18 must earn credits to use an edfirm’s or learning center’s facilities by donating time to helping others learn, providing child care services, volunteering in the cafeteria, providing custodial or maintenance services, or contributing to the operation of the edfirm or learning center in some other way. With such volunteers, edfirms and learning centers could be open to students from early in the morning to late at night, seven days a week, and the community’s adults would have flexible and affordable opportunities to advance their job skills, parenting skills, and other information needs, which strengthens the community. Furthermore, community members could collaborate with edfirms or learning centers to support student learning out in the community to earn those credits. And students could occasionally work with adult community mentors on projects involving service learning.

Safety concerns. To ensure this functions in a safe and reliable manner, all adults who provide such volunteer services to the school must pass appropriate background checks, and related liability insurance and legal issues must be addressed. With those logistics handled appropriately, the learning cooperative concept goes far to lower the cost of public education and make it an effective educational system that truly serves the public.

The Family Support Agency might be the best structure for implementing the learning cooperative concept.

CONCLUSION

We are at a critical juncture in the history of education in the United States. There are powerful forces that want to replace the public education system with a privatized one. While there are advantages and disadvantages with any system, many are concerned about the inequities that a privatized system would likely engender, while others are concerned that, because education is a public good – one that does not benefit just the individual who receives it, but also that individual’s family, community, state, and country – community influence over the schools and what they teach is an important feature that a privatized system would lack.

Fortunately, it is not an either/or choice between public schools and private schools as we know them. We can design a system that combines the best aspects of public and private schools. We can design a system in which there is choice and competition, but at the same time greater equity, teacher professionalism, and community involvement and ownership.

This paper offers 12 principles that could guide the design of such a system. These principles are offered not as THE solution, but as a starting point for conversations about the design of alternative solutions. We expect and encourage different states to explore different solutions that can be compared with each other. The main point is that we need to move beyond the current adversarial positions that are polarizing education, toward a collaborative process of designing a system that addresses the best aspects of each position. To truly improve education, we need a design process, not a decision-making process. It is our hope that state legislatures across the country will rise to this challenge.

References
